

Report to: **SINGLE COMMISSIONING BOARD**

Date: 14 February 2017

Reporting Officer of Professional Reference Group Angela Hardman – Director of Public Health and Performance

Subject: **WOMEN AND THEIR FAMILIES CENTRE GRANT EXTENSION**

Report Summary: This report requests funding for an extension to the existing grant to the Women and Their Families Centre to 31 March 2018. This is in order to align Public Health funding and provision to match that provided by the Office of the Police Crime Commissioner until 31 March 2018 - which was secured to expand this service into 2 additional areas.

It is noted that a form of market testing will be necessary to support consideration of continued support to Centre provision beyond 31 March 2018.

The current grant has enabled the delivery of an effective service that both achieves good value and has realised significant outcomes in the early intervention of women offenders and non-offenders.

Continuing to provide the Women and Their Families Centre will enable the service to continue to embed and expand their work significantly to support women victims and offenders (who are often both) and their children to deal with the multiple issues and deprivation they face.

The breadth of the work being provided, alongside the integration with major partners in Tameside detailing the number of clients and families seen, evidences the clear necessity to continue with such vital provision.

An extension would include a paragraph to acknowledge that the grant may novate during its term.

The Centre has been supported by a grant since 2011. Initially this was via the Tameside Council Community Safety Unit (Drug & Alcohol Action Team), moving to Public Health from 2013. With the establishment of the Single Commissioning grant payments require sign off by the Single Commissioning Board.

Recommendations: Single Commissioning Board is asked to agree:

1. A continuation of the current grant of £99,570pa to the Women and Families Centre for 2016/17 and an extension to 31 March 2018.
2. Market testing to support consideration of funding of the Centre beyond 31 March 2018.

Financial Implications: Currently the budget for this proposal is within the section 75 pooled budget.

(Authorised by the statutory Section 151 Officer & Chief Finance Officer)

In the light of the financial pressures faced by the Health and Social Care economy a thorough review is being conducted of all grants currently paid to the voluntary and third sector.

	<p>The review will include refocussing the economy wide outcomes of grants to align with current economy needs, reducing overall funding made available through grants and developing new working relationships with the voluntary and third sector.</p> <p>It is recommended that extension of this grant is aligned to the overarching economy wide review and whilst an initial funding commitment can be given, this may be subject to change upon completion of the economy wide exercise.</p>
<p>Legal Implications: (Authorised by the Borough Solicitor)</p>	<p>In light of the proposals for Care together it is important that contracts are ceased, extended and/or renewed reflecting the future – this includes where a decision is made to extend to include novation clause.</p>
<p>How do proposals align with Health & Wellbeing Strategy?</p>	<p>The impact of the Women and Their Families Centre is mostly within the Starting Well, Developing Well and Living Well priorities, particularly: domestic abuse; reducing child poverty; ensuring children are ready for school; enabling a multi-agency approach to troubled families; emotional wellbeing; reducing homelessness; reducing reoffending.</p>
<p>How do proposals align with Locality Plan?</p>	<p>The Centre makes an important contribution to the implementation of Healthy Lives and Enabling self-care dimensions of the model of care for a very vulnerable group of women and their families.</p>
<p>How do proposals align with the Commissioning Strategy?</p>	<p>The Centre contributes to the delivery of the Clinical Challenges for Children and Families, and Mental Health.</p>
<p>Recommendations / views of the Professional Reference Group:</p>	<p>PRG noted the performance review and the role of the service, and supported the recommendations with the understanding that:</p> <ul style="list-style-type: none"> • the grant the Women and Families Centre is in scope for the Single Commission review of grants; • the grant attracts matched funding of £44,500 from the GM Police and Crime Commissioner.
<p>Public and Patient Implications:</p>	<p>The report includes details of self-reported wellbeing, case studies and comments by women who use the Centre.</p>
<p>Quality Implications:</p>	<p>The Centre is subject to quarterly monitoring. The report includes performance, cost-benefit, partner comments and users feedback.</p>
<p>How do the proposals help to reduce health inequalities?</p>	<p>The service is tailored to provide support to a very vulnerable group of women and their families. Long-term potential benefits are significant in terms of improving their life chances.</p>
<p>What are the Equality and Diversity implications?</p>	<p>The Centre provides access for women of all ages, ethnicities, abilities and protected characteristics.</p>
<p>What are the safeguarding implications?</p>	<p>The Centre is required to comply with Tameside Council adult and children safeguarding requirements.</p>

What are the Information Governance implications? Has a privacy impact assessment been conducted?

There are no Information Governance implications associated with this report.

Risk Management:

There are no risk management issues associated with this report.

Access to Information :

The background papers relating to this report can be inspected by contacting Gideon Smith, Consultant in Public Health Medicine



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1.0 BACKGROUND

- 1.1 In 2011, the Probation service, along with the Council's Community Safety Unit (Drug & Alcohol Action Team) agreed a proposal for a women-only centre to be provided in order to manage the women of Tameside who were both offenders and non-offenders in a completely different way, and The Women and Their Families Centre was established.
- 1.2 The appended report details current provision and considers the options for the future.
- 1.3 The Women and Their Families Centre offers a safe place for women to obtain advice and support and also a programme of courses which aim to offer new opportunities for women only. These include practical courses, health and wellbeing groups, groups for drugs and alcohol, domestic abuse and more. They provide group peer support and one-to-one support for women who want to make changes in their life, but don't know where to start.
- 1.4 Since the Centre opened many women have utilised its services. Based on the last year an average of 279 women have utilised the centre each quarter. This includes women who attend for more than one quarter. On average, approximately 45% are new attendees quarter. Only 30% of the women who attend do so to secure adequate completions of requirements for criminal justice purposes, the remaining 70% are referral by other agencies and self.
- 1.5 The Centre has been supported by a grant since 2011. Initially this was via the Tameside Council Community Safety Unit (Drug & Alcohol Action Team), moving to Public Health from 2013. With the establishment of the Single Commissioning grant payments require sign off by the Single Commissioning Board.
- 1.6 The departure of two public health team members in 2015/16 was associated with an oversight in securing formal commitment to continued funding within the Single Commission governance arrangements, and Single Commissioning Board is requested to endorse the grant for 2016/17.
- 1.7 This report requests funding for an extension to the existing grant to the Women and Their Families Centre to 31 March 2018. This is in order to align Public Health funding and provision to match £44,500 provided by the Office of the Police Crime Commissioner until 31 March 2018 - which was secured to expand this service into the two additional areas of Ridgehill and Hattersley.

2.0 COST BENEFIT ANALYSIS

- 2.1 In November 2016, the Public Service Reform team within the Office of the Police Crime Commissioner produced a brief cost benefit analysis using the recognised 'New Economy' model. Currently, based upon data for the women offenders within the centre, the report details that for every £1 spent on the Women Centre benefits realised show gross benefits of £3.88. Within the wider system of social care the benefits increase to £1:£25.32 and to the NHS alone £1 spent at the centre saves £6.71.
- 2.2 A further cost benefit analysis should be available late summer 2017 which will consolidate data received from more women within the centre using a new data system.

3.0 OPTIONS

Cease or reduce grant

- 3.1 This will result in affected women being at higher risk of disengagement from all linked services, including domestic abuse, drug & alcohol, mental health, offending, health and

emotional well-being. Children who attend with their mother will also not realise the benefits of their parent being involved in a centre which is proven to increase women's health and mental health as well as a greater understanding of their financial, housing and health situation which helps prepares children for school readiness. The risk to the Council is ceasing the only women-only service which is providing neutral space, 1:1 provision and group course provision for offenders and non-offenders that also allows all neighbouring agencies to meet women and increase attendance at those services.

Extend grant provision for 12 months and market testing

- 3.2 The provision can continue to be funded on a grant basis for one year until 31 March 2018, with a view to receiving an updated cost benefit analysis, market testing, and preparing a plan to tender the women centre provision separately or as part of a framework of services devised by Public Health.

Novation

- 3.3 To take account of potential directions of local commissioning, an extension would include a paragraph similar to this one to acknowledge that the grant may novate during its term:

The Provider acknowledges that the Commissioner has entered into a pooled funding agreement with Tameside and Glossop Clinical Commissioning Group which may result in the delegation of funding and functions to the Tameside and Glossop Integrated Care NHS Foundation Trust. The Provider hereby consents to the Commissioner assigning the benefit and burden of this Agreement to Tameside and Glossop Integrated Care NHS Foundation Trust upon the giving of notice in writing from the Commissioner. The Provider shall enter into such legal documentation as reasonably required by Tameside and Glossop Integrated Care NHS Foundation Trust to effect such assignment.

4.0 CONCLUSIONS

- 4.1 The current grant to the Women and Their Families Centre has enabled the delivery of an effective service that both achieves good value and has realised significant outcomes in the early intervention of women offenders and non-offenders.
- 4.2 The cost benefit analysis evidence some of the wider benefits realised from a small closely led team of probation workers and volunteers who have worked together to change the behaviours and lives of women and their children who attend the centre forever.
- 4.3 Continuing to provide a Women and Families Centre will enable the service to continue to embed and expand their work significantly to support women victims and offenders (who are often both) and their children to deal with the multiple issues and deprivation they face. This work will affect current and future generations of Tameside's female population to help deal with their problems, understand acceptable behaviour and grow mutually respectful relationships with their children and partners.
- 4.4 The breadth of the work being provided, alongside the integration with major partners in Tameside detailing the number of clients and families seen, evidences the clear necessity to continue with such vital provision.

5.0 RECOMMENDATIONS

- 5.1 As set out on the front of the report.